

# Legislative Assembly of Manitoba

# DEBATES and PROCEEDINGS

Speaker

The Honourable Peter Fox



Vol. XXII No. 134 2:30 p.m., Tuesday, June 17th, 1975.

Second Session, 30th Legislature.

Electoral Division	<b>Nam</b> e	Political Affiliation	Address	Postal Code
ARTHUR	J. Douglas Watt	P.C.	Reston, Man.	ROM 1X0
ASSINIBOIA	Steve Patrick	Lib.	10 Red Roblin Pl., Winnipeg	R3J 3L8
BIRTLE-RUSSELL	Harry E. Graham	P.C.	Binscarth, Man.	ROJ OGO
BRANDON EAST	Hon. Leonard S. Evans	NDP	Legislative Bldg., Winnipeg	R3C 0V8
BRANDON WEST	Edward McGill	P.C.	2228 Princess Ave., Brandon	R7B 0H9
BURROWS	Hon. Ben Hanuschak	NDP	Legislative Bldg., Winnipeg	R3C 0V8
CHARLESWOOD	Arthur Moug	P.C.	29 Willow Ridge Rd., Winnipeg	R3R 1L5
CHURCHILL	Les Osland	NDP	66 Radisson Blvd., Churchill	ROB OEO
CRESCENTWOOD	Vacant			
DAUPHIN	Hon. Peter Burtniak	NDP	Legislative Bldg., Winnipeg	R3C 0V8
ELMWOOD	Hon. Russell J. Doern	NDP	Legislative Bldg., Winnipeg	R3C 0V8
EMERSON	Steve Derewianchuk	NDP	Vita, Manitoba	R0A 2K0
LIN FLON	Thomas Barrow	NDP	Cranberry Portage, Man.	ROB OHO
FORT GARRY	L.R. (Bud) Sherman	P.C.	86 Niagara St., Winnipeg	R3N 0T9
ORT ROUGE	Lloyd Axworthy	Lib.	132 Osborne St. S., Winnipeg	R3L 1Y5
SIMLI	John C. Gottfried	NDP	44 – 3rd Ave., Gimli, Man.	R0C 1B0
GLADSTONE	James R. Ferguson	P.C.	Gladstone, Man.	ROJ OTO
NKSTER	Hon. Sidney Green, Q.C.	NDP	Legislative Bldg., Winnipeg	R3C 0V8
KILDONAN	Hon. Peter Fox	NDP	Legislative Bldg., Winnipeg	R3C 0V8
LAC DU BONNET	Hon. Sam Uskiw	NDP	Legislative Bldg., Winnipeg	R3C 0V8
LAKESIDE	Harry J. Enns	P.C.	Woodlands, Man.	ROC 3HO
_A VERENDRYE	Bob Banman	P.C.	Steinbach, Man.	R0A 2A0
_OGAN	William Jenkins	NDP	1294 Erin St., Winnipeg	R3E 2S6
MINNEDOSA	David Blake	P.C.	Minnedosa, Man.	ROJ 1EO
MORRIS	Warner H. Jorgenson	P.C.	Morris, Man.	R0G 1K0
DSBORNE	Hon. Ian Turnbull	NDP	Legislative Bldg., Winnipeg	R3C 0V8
PEMBINA	George Henderson	P.C.	Manitou, Man.	ROG 1GC
POINT DOUGLAS	Donald Malinowski	NDP	23 Coralberry Ave., Winnipeg	R2V 2P2
PORTAGE LA PRAIRIE	Gordon E. Johnston	Lib.	26-120 — 6th St., S.E., Portage la Prairie, Man.	R1N 1E8
RADISSON	Harry Shafransky	NDP	4 Maplehurst Rd., Winnipeg	R2J 1W8
RHINELAND	Arnold Brown	P.C.	Winkler, Man.	ROG 2X0
RIEL	Donald W. Craik	P.C.	3 River Lane, Winnipeg	R2M 3Y8
RIVER HEIGHTS	Sidney Spivak, Q.C.	P.C.	Legislative Bldg., Winnipeg	R3C 0V8
ROBLIN	J. Wally McKenzie	P.C.	Inglis, Man.	ROJ OXO
ROCK LAKE	Henry J. Einarson	P.C.	Glenboro, Man.	ROK OXO
ROSSMERE	Hon. Ed. Schreyer	NDP	Legislative Bldg., Winnipeg	R3C 0V8
RUPERTSLAND	Hon. Harvey Bostrom	NDP	Legislative Bldg., Winnipeg	R3C 0V8
ST. BONIFACE	Hon. L.L. Desjardins	NDP	Legislative Bldg., Winnipeg	R3C 0V8
ST. GEORGE	Hon. Bill Uruski	NDP	10th flr., 330 Portage Ave., Wpg.	R3C 0C4
ST. JAMES	George Minaker	P.C.	318 Ronald St., Winnipeg	R3J 3J8
ST. JOHNS	Saul Cherniack, Q.C.	NDP	333 St. Johns Ave., Winnipeg	R2W 1H2
ST. MATTHEWS	Wally Johannson	NDP	418 Home St., Winnipeg	R3G 1X4
ST. VITAL	D.J. Walding	NDP	26 Hemlock Place, Winnipeg	R2H 1L7
STE. ROSE	A.R. (Pete) Adam	NDP	Ste. Rose du Lac, Man.	ROL 1SO
SELKIRK	Hon. Howard Pawley	NDP	Legislative Bldg., Winnipeg	R3C 0V8
SEVEN OAKS	Hon. Saul A. Miller	NDP	Legislative Bldg., Winnipeg	R3C 0V8
OURIS KILLARNEY	Earl McKellar	P.C.	Nesbitt, Man.	ROK 1PO
SPRINGFIELD	Hon. René E. Toupin	NDP	Legislative Bldg., Winnipeg	R3C 0V8
STURGEON CREEK	J. Frank Johnston	P.C.	310 Overdale St., Winnipeg	R3J 2G3
WAN RIVER	James H. Bilton	P.C.	Swan River, Man.	ROL 1ZO
THE PAS	Hon. Ron McBryde	NDP	Legislative Bldg., Winnipeg	R3C OVE
THOMPSON	Ken Dillen	NDP	84 Pintail Cres., Thompson	R8N 1A6
TRANSCONA	Hon. Russell Paulley	NDP	Legislative Bldg., Winnipeg	R3C 0V8
VIRDEN	Morris McGregor	P.C.	Kenton, Man.	ROM OZO
WELLINGTON	Philip M. Petursson	NDP	681 Banning St., Winnipeg	R3G 2G3
WINNIPEG CENTRE	Hon. J.R. (Bud) Boyce	NDP	Legislative Bldg., Winnipeg	R3C 0V8

# THE LEGISLATIVE ASSEMBLY OF MANITOBA 2:30 o'clock, Tuesday, June 17, 1975

Opening Prayer by Mr. Speaker.

MR. SPEAKER: Presenting Petitions; Reading and Receiving Petitions; Presenting Reports by Standing and Special Committees; Ministerial Statements and Tabling of Reports. The Honourable Attorney-General.

## TABLING OF REPORTS

HON. HOWARD PAWLEY (Attorney-General) (Selkirk): Mr. Speaker, I'd like to table a Return to Order of the House No. 2.

MR. SPEAKER: Any other Ministerial Statements or Tabling of Reports? Notices of Motion; Introduction of Bills; Questions. The Honourable Member for Fort Rouge.

## ORAL QUESTIONS

MR. LLOYD AXWORTHY (Fort Rouge): Mr. Speaker, I'd like to direct a question to the Attorney-General. Could the Attorney-General inform the House whether, in view of the representations made by Premier Davis on the UN Conference on Crime, if the Attorney-General is planning to attend the meeting that's being held in Toronto as a representative of the government?

MR. SPEAKER: The Honourable Attorney-General.

MR. PAWLEY: Mr. Speaker, as far as I'm aware, all the Canadian delegates will be attending the conference in Toronto, if it goes ahead in Toronto on September 1st to the 12th. Canada is but the host nation and the invitations were issued by the United Nations to that conference.

MR. AXWORTHY: A supplementary, Mr. Speaker. Can the Minister indicate whether the Government of Manitoba has any intention of expressing its own concerns to the Government of Canada in terms of making up a decision on the placement or continuation of this conference in Canada?

MR. PAWLEY: No, Mr. Speaker.

MR. AXWORTHY: Mr. Speaker, could the Attorney-General tell us whether he wouldn't consider, or would the government consider making some statement in this respect on the question of the conference itself and the attendance of the representatives of the PLO group and organization?

MR. PAWLEY: Mr. Speaker, I think that this is really a matter that is the responsibility of the Federal Government to make any announcement in this respect. It does involve the United Nations, it does involve foreign nations groups, so that I think that if there is any policy statement to be made, and I gather that it's presently being weighed by the federal people, then we ought to await any policy statement at the federal level. I don't think that there's any need on the part of the province to make a statement in this connection.

MR. SPEAKER: The Honourable Member for Roblin.

MR. J. WALLY McKENZIE (Roblin): Mr. Speaker, I've a question for the Honourable Minister of Lands, Forest and Renewable Resources. During the course of his estimates, Mr. Speaker, I raised a couple of questions and the Honourable Minister took them under advisement and said he'd answer me later.

MR. SPEAKER: Order please. The Honourable Minister for Resources.

HON. HARVEY BOSTROM (Minister responsible for Lands, Forests and Wildlife Resources) (Rupertsland): Mr. Speaker, on some of those questions at least, which I took as notice, I have undertaken to provide personal answers to the member by letter.

MR. SPEAKER: Orders of the Day. The Honourable House Leader.

## ORDERS OF THE DAY - GOVERNMENT BILLS

HON. SIDNEY GREEN, Q.C. (Minister of Mines, Resources and Environmental Management) (Inkster): Mr. Speaker, we did indicate that we would be meeting in Law Amendments Committee at 2:30. There are some bills distributed for second reading and I think that they would be done very quickly. It would mean that we would be able to proceed with them further. I want to know whether honourable members would be prepared to give leave to

#### ORDERS OF THE DAY - GOVERNMENT BILLS

(MR. GREEN cont'd).... proceed with the Teachers' Pensions Act, the Elderly and Infirm Persons' Housing Act, and the Municipal Board Act. I would gather that the introduction of the bills would take no more that 15 minutes.

MR. SPEAKER: The Honourable Member for Morris.

MR. WARNER H. JORGENSON (Morris): Mr. Speaker, we have no objection to the government introducing those bills. I hope it is not the intention of the government to compel us to proceed with them at this point.

MR. GREEN: Just to get them introduced so that they would be in the process of having been debated. Call the ones that were - first, Bill No. 64, an Act to amend The Teachers' Pensions Act.

A MEMBER: He's not in.

MR. GREEN: An Act to amend The Health Services Act and The Elderly and Infirm Persons' Housing Act, Bill No. 65.

# BILL NO. 65 - THE HEALTH SERVICES ACT AND ELDERLY AND INFIRM PERSONS' HOUSING ACT

MR. SPEAKER: The Honourable Minister of Health.

HON. LAURENT L. DESJARDINS (Minister of Health and Social Development) (St. Boniface) presented Bill No. 65, an Act to amend The Health Services Act and the Elderly and Infirm Persons' Housing Act, for second reading.

MR. SPEAKER: I don't have Bill 65 on the Order Paper. Would the Honourable Minister tell me where it is?

MR. GREEN: I am aware that it is not on the Order Paper, sir. That is why I asked for leave to give the Minister the right to introduce it. It has been given first reading. It's now distributed. It's the Health Services Act and Elderly and Infirm Persons' Housing Act.

MOTION presented.

MR. SPEAKER: The Honourable Minister of Health.

MR. DESJARDINS: Mr. Speaker, Bill 65 is being introduced to make changes in the Health Services Act and the Elderly and Infirm Persons' Housing Act relating to administration and financial arrangements. Under the bill, municipalities no longer will be required to contribute towards health unit costs.

The bill also changes municipal contributions toward the construction of hospitals and personal care homes, and this is in line with similar changes being made under the regulations of the Health Services Insurance Act respecting hospital contributions. Under both, municipalities or owners will be required to supply only serviced land needed for non-proprietary facilities, and the province will assume responsibility for the balance of financing. Furthermore, with respect to the existing capital debt of municipalities incurred for hospital and personal care capital purposes, there is provision for the province to assist the municipalities to pay off these debts.

In addition, some administrative changes are being made through this Act. It eliminates reference to ratepayer votes as there are no longer a list of ratepayers in municipalities. At the same time, approval under the votes is being changed from "three-fifth" to "a majority". Votes will now be conducted by resident electors.

Because laboratory and X-ray units are administered by the Manitoba Health Services Commission and are no longer on Laboratory and X-ray Unit Boards, reference to them is being removed from the Health Services Act.

The term "medical nursing units" is being eliminated in favour of the term "hospital" and therefore reference to the units in the Health Services Act is being stricken.

Because of the changes being made in the municipalities' contributions towards the construction of personal care homes and hostels, reference to ratepayers vote is being eliminated from the Elderly and Infirm Persons' Housing Act.

With respect to personal care homes under the Elderly and Infirm Persons' Housing Act, changes are being made to remove provisions for government grants from the Act and authority to make such grants is being provided for under regulations. This is required to provide a degree of flexibility to meet changes in methods of financing and rising costs. This change also is consistent with the changes being made with respect to the total funding of the

(MR. DESJARDINS cont'd) . . . . facilities by the province.

Provision under the Health Services Act will be changed to make optional the establishment of local administrative committees in hospital districts. Such establishment currently is mandatory, and the change is needed to give greater flexibility in the administration of hospital districts.

The bill also eliminates reference to personal health levies. This was a levy based on so much money to be paid by each family regardless of level of income or assets. This form of taxation has not been used for many years. It is inconsistent with universal health coverage and modern systems of taxation.

Finally, references to the Manitoba Medical Service are being eliminated from the Health Services Act. This provision was used to allow muncipalities to pay premiums to the old MMS or other insurers for medical care coverage. It is no longer required. Thank you.

MR. SPEAKER: The Honourable Member for Birtle-Russell.

MR. HARRY E. GRAHAM (Birtle-Russell): Will the Minister permit a question at this time? The Minister made reference to assistance to municipalities to pay off existing indebtedness. Can the Minister clarify that statement? Is it the intent to pay off the entire indebtedness or is it just a portion?

MR. SPEAKER: The Honourable Minister for Health.

MR. DESJARDINS: It is the intention to pay all the debts - on capital, of course.

MR. GRAHAM: A supplementary question. Would that be in the current year or would it be spread over several years?

MR. DESJARDINS: Well this is something that will have to be worked out with the different municipalities and hospitals probably as the debentures come due. It doesn't mean that we will make available a sum of money that will retire and pay everything cash, but this will be – no municipality or hospital will suffer because of that.

MR. SPEAKER: Order please. I wonder whether we're going to proceed with debate or whether we're going to have a question period. The Honourable Member for Swan River.

MR. JAMES R. BILTON (Swan River): Mr. Speaker, with the way these bills are coming in, I hope you'll be tolerant and let us ask the question here and there on each particular bill that we're dealing with. It's beyond our comprehension to handle this off the bat. But my question to the Minister is that we have been paying taxes for a senior citizens' home that I'm very well acquainted with. Do I understand the Minister to say that the balance of the capital debt against that home will be taken care of by this bill, and taken off the backs of the taxpayers?

MR. DESJARDINS: Mr. Speaker, this has nothing to do with senior citizens' homes. This is hospitals and personal care homes, not senior citizens' homes.

MR. BILTON: Mr. Speaker, the same applies to the personal care home in Swan River. Do I understand that the province is picking up the debt?

MR. DESJARDINS: I would imagine that we will treat the personal care home in Swan River the same as any others, and I don't think they'll be penalized.

MR. SPEAKER: The Honourable Member for Roblin.

MR. McKENZIE: Mr. Speaker, I move, seconded by the Honourable Member for Brandon West, that debate be adjourned. And I'd be pleased if the Minister would leave us copies of his speaking notes.

MOTION presented and carried.

# BILL NO. 54 - THE MUNICIPAL BOARD ACT

MR. SPEAKER: The Honourable House Leader.

MR. GREEN: Bill No. 54, Mr. Speaker.

MR. SPEAKER: The Honourable Attorney-General.

MR. PAWLEY presented Bill No. 54, an Act to amend The Municipal Board Act, for second reading.

MOTION presented.

MR. SPEAKER: The Honourable Attorney-General.

MR. PAWLEY: Mr. Speaker, this is a very brief bill which deals with the redefining of "minister" and "taxes" as presently defined in the Municipal Board Act. It also provides

#### BILL 54

(MR. PAWLEY cont'd).... for the board appointing an assistant secretary to act under the direction of the secretary of the Municipal Board. This is brought about because of the additional workload and an amendment is required for that purpose.

Also, the bill is required in order to connect with some of the present references to the Planning Act that's now before the Committee of the House, the Municipal Affairs Committee, so that the Municipal Board can relate to those measures as outlined in the proposed Planning Act now before the Municipal Affairs Committee.

Also, the bill deals with the question of the cancellation in whole or in part of registered plans of all public streets, and makes it necessary of course that there be a resolution from the City of Winnipeg. If the area in question lies within the city or within the additional zone, then a resolution must accompany the application for cancellation of a registered plan.

Also, dealing with the question of building restrictions. Again, where lands affected by the building restriction are included in the City of Winnipeg or in the additional zone, the board shall not make an order unless the council of the City of Winnipeg has, by resolution, recommended the variation, cancellation or substitution of the building restriction.

The changes are all minor in nature. They relate in the main to the proposed new Planning Act, and I think, Mr. Speaker, that questions dealing with this could probably be best handled at the committee stage.

MR. SPEAKER: The Honourable Member for Sturgeon Creek.

MR. J. FRANK JOHNSTON (Sturgeon Creek): Mr. Speaker, I move, seconded by the Member for Brandon West, that debate be adjourned.

MOTION presented and carried.

MR. SPEAKER: The Honourable House Leader.

MR. GREEN: Mr. Speaker, now the proposal is to move into Law Amendments Committee. I also indicated that if there was general consent we would have concurrent Municipal Affairs Committee - which would have to meet here because this is the only other room that we now have wired for sound - but I am at the disposal of the Opposition. If they wish to proceed with one committee only, that will be satisfactory.

MR. SPEAKER: The Honourable Member for Morris.

MR. JORGENSON: Mr. Speaker, I first of all would want to find out from the Chairman of the Municipal Affairs Committee if he has received any more applications for submissions to be presented before the committee, in which case then it would not be possible to meet in here. And secondly, if there are no further applications, would he not consider it advisable to deal with the clause by clause consideration of that bill, or of the two bills before the committee, in the Committee of the Whole House rather than the Committee of Municipal Affairs?

MR. SPEAKER: The Honourable House Leader.

MR. GREEN: Well, Mr. Speaker, I don't want to make a complete change. It would not be possible to proceed with Committee of the Whole House simultaneously with Law Amendments Committee. That being the case, if the honourable member doesn't want a separate Municipal Affairs Committee meeting here, we will proceed to Law Amendments Committee and then we will proceed to Municipal Affairs Committee, in which case all of the members of the House can be there. But then let us continue merely with Law Amendments Committee now and come back to the House when we are through with that committee, if we do get through with that committee.

MR. JORGENSON: That course of action may be preferable, Mr. Speaker.

## INTRODUCTION OF GUESTS

MR. SPEAKER: Well, before we proceed, I'd like to direct the attention of the honourable members to the gallery, where we have 14 students of the Binscarth School, of Grade 7 standing, under the direction of Mr. Bowden. The school is located in the constituency of the Honourable Member for Birtle-Russell.

On behalf of all the honourable members, I welcome you here this afternoon.

#### COMMITTEE SUBSTITUTIONS

MR. HARRY SHAFRANSKY (Radisson): Mr. Speaker, I have some changes on the Law Amendments Committee, and also to add one member. Inadvertently, in making the shuffle, I was short one member. Evans to be added on the Law Amendments Committee. Also substitute Bostrom for Malinowski.

MR. SPEAKER: Order please. The House is now recessed into Law Amendments until its work is completed, before 5:30. I am leaving the Chair.

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SESSION RESUMED after Law Amendments Committee.

MR. SPEAKER: Order please. The Honourable Member for Logan.

MR. WILLIAM JENKINS (Logan): Mr. Speaker, I beg to present the Fourth Report of the Standing Committee on Law Amendments.

MR. SPEAKER: Seconded by whom?

MR. JENKINS: Seconded by the Honourable Member for St. Matthews.

MR. CLERK: Your Committee met on Tuesday, June 17, 1975, and heard representation on the Bills under consideration, as follows:

No. 28 - An Act to amend The Employment Standards Act,

No. 29 - The Payment of Wages Act,

No. 57 - The Pension Benefits Act.

Mr. Art Coulter - Manitoba Federation of Labour.

Your Committee has considered Bill:

No. 59 - An Act respecting the Transfer to Federal Business Development Bank of all the Property, Rights and Obligations of Industrial Development Bank, And has agreed to report the same without amendment.

Your Committee has also considered Bills:

No. 28 - An Act to amend The Employment Standards Act,

No. 29 - The Payment of Wages Act,

No. 46 - The Gas Storage and Allocation Act,

No. 55 - An Act to incorporate La Centrale Des Caisses Populaires du Manitoba Ltee,

No. 57 - The Pension Benefits Act,

And has agreed to report the same with certain amendments.

MOTION presented and carried.

MR. SPEAKER: The Honourable House Leader.

MR. GREEN: Yes, Mr. Speaker, I think that we do now want to schedule the Municipal Affairs Committee, but I believe it would be expedient to adjourn the House so that there be no need to resume at 5:30 and adjourn again for the House to meet again at 8:00 o'clock.

MR. SPEAKER: Very well.

MR. GREEN: Unless there is some problem with that - hearing none . . .

MR. SPEAKER: The Honourable Member for Morris.

MR. JORGENSON: Is the Minister saying that the House will not meet at 8:00 o'clock, we'll go straight into the committee?

MR. GREEN: I'm sorry, the honourable member misunderstood me. I'm saying that Municipal Affairs Committee will meet now, that the House will meet at 8:00 o'clock. So that the House will not have to resume again at 5:30 to adjourn itself, I'm suggesting that we adjourn now.

Mr. Speaker, I move, seconded by the Honourable Minister of Industry and Commerce, that the House do now adjourn.

MOTION presented and carried.

MR. SPEAKER: The House is now accordingly adjourned and stands adjourned until 8:00 p.m. tonight. (Tuesday)