



#### INDEPENDENT AUDITOR'S REPORT

To the Legislative Assembly of Manitoba

To the Management Council of Legal Aid Manitoba

## Opinion

We have audited the financial statements of Legal Aid Manitoba, which comprise the statement of financial position as at March 31, 2021, and the statement of operations, the statement of changes in net financial assets and the statement of cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of Legal Aid Manitoba as at March 31, 2021, and the results of its operations, changes in its net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards (PSAS).

## Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of Legal Aid Manitoba in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with PSAS, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error

In preparing the financial statements, management is responsible for assessing Legal Aid Manitoba's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless an intention exists to liquidate Legal Aid Manitoba or to cease operations, or there is no realistic alternative but to do so.

Those charged with governance are responsible for overseeing Legal Aid Manitoba's financial reporting process.



## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, design and perform audit procedures responsive to those risks, and obtain
  audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not
  detecting a material misstatement resulting from fraud is higher than for one resulting from
  error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the
  override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of Legal Aid Manitoba's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on Legal Aid Manitoba's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause Legal Aid Manitoba to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the
  disclosures, and whether the financial statements represent the underlying transactions and
  events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Office of the Auditor General

Office of the auchter Howard

Winnipeg, Manitoba July 14, 2021



# Statement of Financial Position

	2021			2020
Financial assets:				
Cash	\$	5,937,076	\$	3,912,008
Short-term Investments		2,817,221		3,531,201
Client accounts receivable (Note 3)		106,263		101,622
Receivable from the Province of Manitoba		1,900,000		4,070,000
Other receivables (Note 4)		324,740		217,320
Long-term receivable – charges on land (Note 6)		820,459		813,459
Long-term receivable – severance – Province of Manitoba (Note 7)		716,167		716,167
Long-term receivable – pension – Province of Manitoba (Note 14)		33,257,785		31,369,821
		45,879,711		44,731,598
Financial liabilities:				
Accounts payable		2,458,431		2,635,262
Accrued vacation pay		1,400,626		1,388,711
Deferred revenue from clients		762,365		872,907
Provision for employee future benefits (Note 8)		3,275,362		3,410,578
Provision for employee pension benefits (Note 14)		33,257,785		31,369,821
		41,154,569		39,677,279
Net financial assets		4,725,142		5,054,319
Non-financial assets:				
Prepaid expenses		206,771		217,469
Tangible capital Assets (Note 5)		468,505		170,466
		675,276		387,935
Accumulated surplus	\$	5,400,418	\$	5,442,254
Approved by the Management Council				

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# **Statement of Operations**

			2021	2020
		Budget	Actual	Actual
		(Note 21)		
Revenue				
Province of Manitoba (Note 9)	\$	33,174,000 \$	28,601,962 \$	35,055,923
Manitoba Law Foundation (Note 10)		1,712,900	4,228,857	3,662,568
Contribution from clients		960,000	633,778	910,511
Recoveries from Client services		767,210	1,139,406	1,024,196
Judgment costs and settlements		0	225,330	233,997
Interest income		40,000	23,865	87,264
Other		0	4,604	12,447
	\$	36,654,110 \$	34,857,802 \$	40,986,906
Expense				
Private Bar Service Delivery (Note 13)		16,965,900	13,338,051	16,178,350
Area Director and Community Law Centres, Schedule 1		15,408,398	15,194,630	14,595,912
Public Interest Law Centre Service Deliveries, Schedule 1		1,293,808	1,700,084	1,757,863
University of Manitoba Community Law Centre Service Deliveries, Schedule	1	293,348	137,604	212,305
Management Council and Administrative, Schedule 1		4,913,310	4,529,269	5,563,520
	_	38,874,764	34,899,638	38,307,950
Surplus (deficit) for the year	\$	(2,220,654) \$	(41,836) \$	2,678,956
Accumulated surplus, beginning of year			5,442,254	2,763,298
Accumulated surplus, end of year			5,400,418	5,442,254



# Statement of Changes in Net Assets

	Budget	2021	2020
Annual surplus (deficit)	(Note 21) \$ (2,220,654)	\$ (41,836)	\$ 2,678,956
Tangible capital assets: Acquisition of tangible capital assets		(349,507)	(5,250)
Amortization of tangible capital assets		51,468	55,014
Net acquisition of tangible capital assets		(298,039)	49,764
Other non-financial assets:			
Decrease (increase) in prepaid expenses		10,698	(3,040)
Net acquisition of other non-financial assets		10,698	(3,040)
Decrease (increase) in net financial assets		(329,177)	2,725,680
Net financial assets, beginning of year	5,054,319	5,054,319	2,328,639
Net financial assets, end of the year	2,833,665	\$ 4,725,142	\$ 5,054,319

# Statement of Cash Flow

	2020			2021
Operating Activities:				
Annual surplus (deficit)	\$	(41,836)	\$	2,678,956
Non-cash changes in operations:				
Amortization of tangible capital assets		51,468		55,014
Change in non-cash working capital:				
Client accounts receivable		(4,641)		8,051
Province of Manitoba receivable		2,170,000		(770,000)
Other receivables		(107,420)		(17,043)
Prepaid expenses		10,698		(3,040)
Accounts payable and accrued vacation pay		(164,916)		(58,082)
Deferred revenue		(110,542)		12,930
Charges on land		(7,000)		168,032
Long-term receivable - pension		(1,887,964)		(1,932,789)
Severance liability		(107,616)		(18,610)
Sick leave liability		(27,600)		27,400
Provision for employee pension benefits		1,887,964		1,932,789
		1,660,595		2,083,607
Capital activities:				
Purchase of tangible capital assets		(349,507)		(5,250)
		(349,507)		(5,250)
Investment Activities:				
Proceeds from sale of investments		713,980		-
Purchase of investments		-		(645,592)
		713,980		(645,592)
Net Increase in cash		2,025,068		1,432,765
Cash - Beginning of Year		3,912,008		2,479,243
Cash - End of Year	\$	5,937,076	\$	3,912,008
Supplemental Cash Flow Information		2021		2020
Interest Received	\$	23,865	\$	87,264
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# Schedule of Expenses

		Budget	2021	2020
Advertising	\$	15,000	12,024	14,102
Amortization		0	51,468	55,014
Bad debts		179,000	237,212	646,842
Bank charges		9,600	8,343	6,869
Collection costs		15,000	3,417	2,618
Computer costs		224,700	199,781	111,638
Council expenses		97,000	45,709	75,602
Duty counsel		220,680	84,297	311,217
Equipment maintenance		101,448	85,017	88,007
File disbursements		441,280	655,683	801,720
Library		105,620	51,862	61,118
Meetings		22,940	13,224	22,414
Office expenses		490,361	300,736	263,404
Office relocation		13,000	16,107	2,358
Pension costs (Note 14)		1,454,938	2,866,256	2,938,847
Premise costs		2,019,581	2,005,834	1,577,360
Professional fees		407,185	358,267	319,512
Salaries, benefits, and levy		15,225,724	13,778,848	13,969,337
Severance benefits		100,000	254,708	264,071
Sick leave provision		0	-27,600	27,400
Staff development		113,850	66,447	79,284
Staff recruitment		28,310	9,950	12,912
Telecommunications & Inte	rnet	367,932	318,738	286,448
Transcripts		35,880	14,711	10,883
Travel		219,835	150,548	180,624
TOTAL	\$	21,908,864	21,561,587	22,129,600

# **Notes to Financial Statements**

#### **LEGAL AID MANITOBA**

# Notes to Financial Statements for the year ended March 31, 2021

# 1. Nature of the Corporation

Legal Aid Manitoba (the Corporation) was established by an Act of the Legislative Assembly of Manitoba.

The purpose of the Corporation, as set out in the *Act*, is to service the public interest by:

- (a) Providing quality legal advice and representation to eligible low-income individuals;
- (b) Administering the delivery of legal aid in a cost-effective and efficient manner; and
- (c) Providing advice to the Minister on legal aid generally and on the specific legal needs of low-income individuals.

The Corporation is economically dependent upon the Province of Manitoba.Other revenue sources include the Manitoba Law Foundation, individual clients, and third party agencies.

In March 2020, the novel strain of coronavirus (COVID-19) was declared a pandemic by the World Health Organization. The spread of COVID-19 has severely impacted many local economies around the globe, and global stock markets have experienced great volatility and a significant weakening. Governments and central banks have responded with monetary and fiscal interventions to stabilize economic conditions. The Corporation has continued to operate throughout the pandemic as an essential service.

The Corporation currently continues to receive funding from the Manitoba Government and other agencies, however, given the high level of uncertainty surrounding the duration of the pandemic, it is not possible to reasonably estimate the potential impact on the liquidity, financial condition and operations of the Corporation.

### 2. Significant Accounting Policies

#### (a) Basic of Accounting

The financial statements are prepared in accordance with the Canadian Public Accounting Standards (PSAS) as recommended by the Public Sector Accounting Board.

# (b) Revenue Recognition

Revenues are recognized in the period in which the transactions or events occurred that gave rise to the revenues. All revenues are recorded on an accrual basis if the amount to be received can be reasonably estimated and collection is reasonably assured. Revenues related to fees or services received in advance of the fee being earned or the service is performed is deferred and recognized when the fee is earned or service performed.



# Notes to Financial Statements for the year ended March 31, 2021

Provincial government transfers are recognized as revenues in the fiscal year they are authorized and any eligibility criteria are met, stipulations, if any, have been met and a reasonable estimate of the amounts can be determined.

Any unrestricted non-government grants are recorded as revenue in the year received or in the years the funds are committed if the amount can be reasonably estimated and collection is reasonably assured. All non-government contributions or grants that are externally restricted such that they must be used for a specified purpose are recognized as revenue in the period in which the resources are used for the purpose specified. Any externally restricted amounts received prior to the criteria are satisfied is recorded as unearned revenue until met.

Interest income is recognized in the fiscal period in which it is earned.

# (c) Recognition of Services to Clients

Clients may be required to pay a portion or all of the legal costs incurred on their behalf by the Corporation based on the clients' ability to pay.

# i) Agreements to Pay – Partial

Clients who are able to pay, sign an agreement to pay for their portion of the applicable legal costs. The amount the client is required to pay is specified on the Legal Aid Certificate. The revenue and receivable are recognized when the service is provided.

### ii) Agreements to Pay - Full

Under terms of Agreements to Pay - Full, clients are required to pay all of the legal costs and an administration fee of 25% of the Corporation's cost of the case. The revenue and receivable are recognized based on the date of the lawyer's billing which coincide with when the service is provided.

# iii) Charges on Land

Charges on land are registered under section 17.1 and 17.2 of The *Legal Aid Manitoba Act* in a land titles office against property owned by clients. The revenue and receivable are recognized at the later of the date the lien is filed or the date of the lawyer's billing which coincide with when the service is provided. Collection of these accounts in the future is dependent on the client disposing of the property or arranging for payment.

# Notes to Financial Statements for the year ended March 31, 2021

## (d) <u>Financial Instruments</u>

Financial instruments are recorded at fair value on initial recognition and are subsequently measured at Financial assets and liabilities are recognized at cost or amortized cost using the effective interest rate method.

All financial assets are assessed for impairment on an annual basis. When a decline is determined to be other than temporary, the amount of the loss is recorded in the statement of operations.

The Corporation's financial instruments include cash, portfolio investments, client accounts receivable, receivable from the Province of Manitoba, other receivables, and accounts payable.

#### (e) <u>Portfolio Investments</u>

Portfolio investments consist of Guaranteed Investment Certificates (GIC's). These investments are recognized at cost plus accrued interest. Accrued interest is recognized through the statement of operations in the year earned

### (f) Use of Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingencies at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Estimates include the allowance for doubtful accounts, accrual for private bar fees and the provision for employee future benefits and provision for employee pension benefits. Actual results could differ from these estimates.

# (g) Allowance for Doubtful Accounts

The allowances for doubtful accounts are determined annually based on a review of individual accounts. The allowances represent management's best estimate of probable losses on receivables. Where circumstances indicate doubt as to the ultimate collectability of an account, specific allowances are established for individual accounts. In addition to the allowances identified on an individual account basis, the Corporation establishes a further allowance representing management's best estimate of additional probable losses in the remaining accounts receivable.



# Notes to Financial Statements for the year ended March 31, 2021

## (h) <u>Capital Assets</u>

Capital assets are recorded at cost less accumulated amortization. Amortization of capital assets is recorded on a straight-line basis over the estimated useful lives of the capital assets as follows:

- Furniture and office equipment 10 years
- Computer hardware & software 4 years
- Leasehold improvements over the term of the lease

## (i) Pension Plan

Employees of the Corporation are pensionable under *The Civil Service Superannuation Act*. The Civil Service Superannuation Plan is a defined benefit pension plan. The Corporation accrues a provision for the liability for the employer's share of employee pension benefits, including future cost of living adjustments, based on actuarial calculations. When actual experience varies from actuarial estimates, the adjustment is amortized over the expected remaining service life of the employee group (EARSL) which is currently 15 years (2020 – 14 years). Amortization commences the year following the year when the actuarial gain or loss arises.

### (j) Severance Liability

The Corporation records the estimated liability for accumulated severance pay benefits for their employees. The amount of this estimated liability is based on actuarial calculations. The periodic actuarial valuation of this liability may determine that an adjustment is needed to the actuarial calculation when actual experience is different from that expected and/or because of changes in actuarial assumptions used. The resulting actuarial gains or losses are recognized on a straight-line basis over the expected average remaining service life (EARSL) of the related employee group. Amortization commences the year following the year when the actuarial gain or loss arises.

### (k) Sick Leave Liability

The Corporation records the estimated liability for accumulated sick leave benefits for their employees. The amount of this estimated liability is based on actuarial calculations. The periodic actuarial valuation of this liability may determine that an adjustment is needed to the actuarial calculation when actual experience is different from that expected and/or because of changes in actuarial assumptions used.

# Notes to Financial Statements for the year ended March 31, 2021

# 3. <u>Client Accounts Receivable</u>

	2021	2020
Agreements to Pay – Partial	\$ 12,220 \$	13,678
Agreements to Pay – Full	205,446	188,658
	217,666	202,336
Less: Allowance for Doubtful Accounts	111,403	100,714
Client accounts receivable	\$ 106,263 \$	101,622

# 4. Other Receivables

	2021	2020
Court costs	\$ 729,465 \$	629,315
Child and Family Services agencies	193,514	177,015
Employment and Income Assistance	104,885	17,644
GST recoverable, and miscellaneous	15,450	11,689
	1,043,314	835,663
Less: Allowance for Doubtful Accounts	718,574	618,343
Other receivables	\$ 324,740 \$	217,320

# 5. <u>Capital Assets</u>

	2021			20			
		Cost		umulated ortization	Cost		cumulated ortization
Furniture and office equipment	\$	243,084	\$	230,832 \$	289,546	\$	268,282
Computer hardware & software		325,487		264,605	380,248		334,541
Leasehold improvements		530,062		134,691	232,354		134,109
Work-in-Progress		0		0	5,250		0
	\$	1,098,633	\$	630,128 \$	907,398	\$	736,932
Net book value			\$	468,505		\$	170,466



# Notes to Financial Statements for the year ended March 31, 2021

# 6. Charges on Land

	2021	2020
Charges on land	\$ 2,527,023 \$	2,505,264
Less: Allowance for Doubtful Accounts	1,706,564	1,691,805
Charges on land	\$ 820,459 \$	813,459

# 7. <u>Long-term Receivable - Severance Benefits</u>

The amount recorded as a receivable from the Province of Manitoba for severance pay was initially based on the estimated value of the corresponding actuarially determined liability for severance pay as at March 31, 1998. Subsequent to March 31, 1998, the Province provides annual grant funding for severance expense. As a result, the change in the severance liability each year is fully funded. The interest component related to the receivable is reflected in the funding for severance expense. The receivable for severance pay will be paid by the Province when it is determined that the cash is required to discharge the related severance pay liabilities.

### 8. Provision for Employee Future Benefits

	2021	2020
Severance benefits	\$ 2,883,162 \$	2,990,778
Sick leave benefits	392,200	419,800
	\$ 3,275,362 \$	3,410,578

### Severance benefits

Effective April 1, 1998, the Corporation commenced recording the estimated liability for accumulated severance pay benefits for their employees. The amount of this estimated liability is based on actuarial calculations. The periodic actuarial valuation of this liability may determine that an adjustment is needed to the actuarial calculation when actual experience is different from that expected and/or because of changes in actuarial assumptions used. The resulting actuarial gains or losses are recognized on a straight-line basis over the expected average remaining service life (EARSL) of the related employee group. Amortization commences the year following the year when the actuarial gain or loss arises.

An actuarial report was completed for the severance pay liability as at March 31, 2021. The Corporation's actuarially determined net liability for accounting purposes as at

# Notes to Financial Statements for the year ended March 31, 2021

March 31, 2021 was \$2,883,162 (2020 - \$2,990,778). The report provides a formula to update the liability on an annual basis.

Severance pay, at the employee's date of retirement, will be determined using the eligible employee's years of service and based on the calculation as set by the Province of Manitoba. The maximum payout is currently 23 weeks at the employee's weekly salary at the date of retirement. Eligibility will require that the employee has achieved a minimum of 9 years of service and that the employee is retiring from the Corporation.

	2021	2020
Balance at beginning of year	\$ 2,381,700 \$	2,407,100
Benefits accrued	128,723	139,103
Interest accrued on benefits	136,948	144,426
Benefits paid	(370,901)	(282,681)
Actuarial gain	(125,570)	(26,248)
Balance at end of year	2,150,900	2,381,700
Unamortized actuarial losses	732,262	609,078
	\$ 2,883,162 \$	2,990,778

The Corporation's severance costs consist of the following:

	2021	2020
Benefits accrued	\$ 128,723 \$	139,103
Interest accrued on benefits	136,948	144,426
Amortization of actuarial (gains)	(10,963)	(19,458)
	\$ 254,708 \$	264,071

Significant long-term actuarial assumptions used in the March 31, 2021 valuation, and in the determination of the March 31, 2021 present value of the accrued severance benefit obligation were:



# Notes to Financial Statements for the year ended March 31, 2021

	2021	2020
Annual rate of return		
Inflation component	2.00%	2.00%
Real rate of return	3.75%	3.75%
	5.75%	5.75%
Assumed salary increase rates		
Annual productivity increase	0.50%	0.50%
Annual general salary increase	2.00%	2.00%
Service, merit, & promotion (SMP) – average	1.00%	1.00%
	3.50%	3.50%

#### Sick leave benefits

Effective April 1, 2014, the Corporation commenced recording the estimated liability for sick leave benefits for their employees that accumulate but do not vest. The amount of this estimated liability is based on actuarial calculations.

An actuarial report was completed for the sick leave liability as at March 31, 2021. The valuation is based on employee demographics, sick leave usage and actuarial assumptions. These assumptions include an annual rate of return of 5.75% (2020 – 5.75%) and a salary increase rate of 3.50% (2020 – 3.50%). The Corporation's actuarially determined net liability for accounting purposes as at March 31, 2021 was \$392,200 (2020 - \$419,800).

### 9. Revenue from the Province of Manitoba

	2021	2020
Grant	\$ 14,589,387 \$	20,700,187
Salaries and other payments	11,890,017	12,195,171
Health and post secondary education tax levy	239,494	256,102
Employer portion of employee benefits	1,883,064	1,904,463
	\$ 28,601,962 \$	35,055,923

Grant revenue from the Province of Manitoba includes the Corporation's share of provisions recorded for unfunded pension liabilities.

Notes to Financial Statements for the year ended March 31, 2021

### 10. Revenue from the Manitoba Law Foundation

	2021	2020
Statutory grant	\$ 3,922,957 \$	3,356,668
Public Interest Law Centre	207,000	207,000
University Law Centre	98,900	98,900
	\$ 4,228,857 \$	3,662,568

A statutory grant, pursuant to subsection 90(1) of *The Legal Profession Act*, is received annually from the Manitoba Law Foundation. The Corporation's share under the Act is 50% of the total interest on lawyers' trust accounts as received by the Foundation or a minimum of \$1,007,629, whichever is greater. In the event that interest received by the Foundation in the preceding year, after deduction of the Foundation's operational expenses, is not sufficient to pay the statutory minimum of \$1,007,629 to the Corporation, the Act provides for pro-rata sharing of the net interest.

Other grants from the Manitoba Law Foundation are received pursuant to subsection 90(4) of *The Legal Profession Act*. These grants are restricted for the Public Interest Law Centre and the University Law Centre. At March 31, 2021, all funds received through these grants have been spent in the current year.

#### 11. Lease Commitments

The Corporation rents facilities under operating leases. Unpaid remaining commitments under the leases, which expire at varying dates are:

2022	\$ 893,153
2023	751,162
2024	625,855
2025	625,854
2026	625,854
Thereafter	521,545
	\$ 4,043,423

#### 12. Related Parties Transactions

The Corporation is related in terms of common ownership to all Province of Manitoba created departments, agencies and crown corporations. The Corporation enters into



# Notes to Financial Statements for the year ended March 31, 2021

transactions with these entities in the normal course of business. These transactions are recorded at the exchange amount.

### 13. Private Bar Fees and Disbursements

			2021	2020	
	Fees	Dis	bursements	Total	Total
Legal aid certificates	\$ 11,441,686	\$	727,576	\$ 12,169,262 \$	15,443,430
Duty counsel services	754,936		140,211	895,147	547,671
Transcripts	_		273,642	273,642	187,249
	\$ 12,196,622	\$	1,141,429	\$ 13,338,051 \$	16,178,350

### 14. <u>Provision for Employee Pension Benefits</u>

Pension costs consist of benefits accrued, interest accrued on benefits and experience (gain) loss. This liability is determined by an actuarial valuation annually with the balances for the intervening periods being determined by a formula provided by the actuary. The most recent valuation was completed as at December 31, 2020. The actuary has projected the pension obligation to March 31, 2021.

	2021	2020
Balance at beginning of year	\$ 32,599,098	32,234,898
Benefits accrued	870,748	854,608
Interest accrued on benefits	1,871,116	1,849,338
Benefits paid	(986,644)	(999,625)
Actuarial (gains) losses	(608,120)	(1,340,121)
Balance at end of year	33,746,198	32,599,098
Unamortized actuarial losses	(488,413)	(1,229,278)
	\$ 33,257,785	31,369,820

# Notes to Financial Statements for the year ended March 31, 2021

The Corporation's pension costs consist of the following:

	2021	2020
Benefits accrued	\$ 870,748 \$	854,608
Interest accrued on benefits	1,871,116	1,849,338
Amortization of actuarial (gains) losses	132,745	228,468
	\$ 2,874,609 \$	2,932,414
Employee contributions for the year	862,042	871,605

The key actuarial assumptions were a rate of return of 5.75% (2020 - 5.75%), 2.00% inflation (2020 - 2.00%), salary rate increases of 3.50% (2020 - 3.50%) and post retirement indexing 2/3 of the inflation rate. The projected benefit method was used and the liability has been extrapolated to March 31, 2021.

The Province of Manitoba has accepted responsibility for funding of the Corporation's pension liability and related expense which includes an interest component. The Corporation has therefore recorded a receivable from the Province equal to the estimated value of its actuarially determined pension liability \$33,257,785 (2020 – \$31,369,820), and has recorded revenue for the current fiscal year equal to its increase in the unfunded pension liability during the year of \$1,887,965 (2020 – \$1,932,788). The Province makes payments on the receivable when it is determined that the cash is required to discharge the related pension obligation.

# 15. Reserves:

The following reserves have been set aside in the accumulated surplus for future operating purposes:

	2021	2020
Invested in Capital Assets	\$ 468,505 \$	170,466
Externally Restricted – Wrongful Conviction	51,854	51,854
Internally Restricted – Access to Justice	1,500,000	1,500,000
Internally Restricted – Mega Case Fund	600,000	600,000
Unrestricted Net Assets	2,780,059	3,119,934
	\$ 5,400,418 \$	5,442,254



# Notes to Financial Statements for the year ended March 31, 2021

# Wrongful Conviction Cases

During the fiscal year ended March 31, 2006 the Province of Manitoba approved a reallocation of \$130,000 from the Corporation's unrestricted net assets. This funding was provided for section 696 applications under the *Criminal Code* for wrongful conviction appeals. In the current fiscal year, the Corporation did not incur any expenses (2020 - \$26,705) for private bar fees and disbursements related to wrongful conviction cases. The balance remaining is \$51,854.

#### Access to Justice Initiatives

Effective the fiscal year ended March 31, 2015, the Management Council internally restricted \$1,500,000 of the accumulated surplus for the purpose of implementing access to justice initiatives and addressing the low financial eligibility guidelines. These funds are not available for other purposes without approval by the Management Council.

### Mega Case Fund

Effective the fiscal year ended March 31, 2016, the Management Council internally restricted \$600,000 of the accumulated surplus to fund legal aid services to eligible individuals charged with indictable offences that are complex and costly. These funds are not available for other purposes without approval by the Management Council.

## 16. Public Sector Compensation Disclosure

For the purposes of *The Public Sector Compensation Disclosure Act*, all compensation for employees, Management Council members, and the private bar fees and disbursements from the Corporation is disclosed in a separate statement. The Corporation's Public Sector Compensation Disclosure statements are published in its annual report immediately following the audited financial statements and notes.

### 17. Financial Risk Management

The Corporation has potential exposure to the following risks from its use of financial instruments:

- Credit risk;
- Liquidity risk;
- Market risk;
- Interest rate risk; and
- Foreign currency risk

# Notes to Financial Statements for the year ended March 31, 2021

The Corporation manages its exposure to risks associated with financial instruments that have the potential to affect its operating performance. The Corporation's Management Council has overall responsibility for the establishment and oversight of the Corporation's objectives, policies and procedures for measuring, monitoring and managing these risks.

#### **Credit risk**

Credit risk is the risk that one party to a financial instrument fails to discharge an obligation and causes financial loss to another party. Financial instruments which potentially subject the Corporation to credit risk consist principally of cash and accounts receivable.

The maximum exposure of the Corporation to credit risk at March 31, 2021 is:

Cash	\$ 5,937,076
Portfolio investments	2,817,221
Client accounts receivable	106,263
Receivable from the Province of Manitoba	1,900,000
Other receivables	324,740
Long-term receivables:	
<ul> <li>Charges on land</li> </ul>	820,459
<ul> <li>Severance - Province of Manitoba</li> </ul>	716,167
<ul> <li>Pension - Province of Manitoba</li> </ul>	33,257,785
	\$ 45,879,711

Cash: The Corporation is not exposed to significant credit risk as the cash is held by a large financial banking institution.

Portfolio investments: The Corporation is not exposed to significant credit risk as the portfolio investments consists of several Guaranteed Investment Certificates held by a large financial banking institution.

Client accounts receivable includes clients that contribute toward the cost of their case under the Agreements to Pay – Partial and Agreements to Pay – Full payment programs based on a contract. The Corporation manages its credit risk on these accounts receivables which are primarily small amounts held by a large client base. It is typically expected that clients will settle their account based on their payment program. The Corporation establishes an allowance for doubtful accounts that represents its estimate of potential credit losses.



# Notes to Financial Statements for the year ended March 31, 2021

Receivable from the Province of Manitoba: The Corporation is not exposed to significant credit risk as the receivable is from the provincial government.

Other receivables include court costs, Child and Family Services agencies, Employment and Income Assistance, and miscellaneous. The Corporation is exposed to significant credit risk related to court costs and therefore, an allowance of 95% is set up to recognize the likelihood of collection. In the case of receivables from Child and Family Services agencies and Employment and Income Assistance, they are funded through the Province of Manitoba. Miscellaneous includes GST and other recoverable costs. GST is received quarterly and other recoverable costs are usually paid within 90 days of receipt of an order to pay by the courts or other authority.

Long-term receivable – charges on land: The Corporation manages its credit risk on these accounts receivables which primarily consists of small amounts held by a large client base for which payment is secured by a lien on property. The Corporation establishes an allowance for doubtful accounts that represents its estimate of potential credit losses. The allowance for doubtful accounts is calculated on a specific identification basis and a general provision based on historical experience.

Long-term receivables – severance and pension – Province of Manitoba: The Corporation is not exposed to significant credit risk as the receivables are with the provincial government.

The Corporation establishes an allowance for doubtful accounts that represents its estimate of potential credit losses. The allowance for doubtful accounts is based on management's estimates and assumptions regarding current market conditions, client analysis and historical payment trends. These factors are considered when determining whether past due accounts are allowed for or written off.

The change in the allowance for doubtful accounts during the year was as follows:

	2021	2020
Balance, beginning of the year	\$ 2,410,863 \$	2,137,741
Provision for bad debts	237,212	646,842
Amounts written off	(111,536)	(373,720)
Balance, end of the year	\$ 2,536,539 \$	2,410,863

### Liquidity risk

Liquidity risk is the risk that the Corporation will not be able to meet its financial obligations as they come due.

# Notes to Financial Statements for the year ended March 31, 2021

The Corporation manages liquidity risk by maintaining adequate cash balances. The Corporation prepares and monitors detailed forecasts of cash flows from operations and anticipated investing and financing activities. Identified funding requirements are requested, reviewed and approved by the Minister of Finance to ensure adequate funding will be received to meet the obligations. The Corporation continuously monitors and reviews both actual and forecasted cash flows through periodic financial reporting. As disclosed in note 1, the Corporation is dependent on continued financial support from the Province of Manitoba.

#### Market risk

Market risk is the risk that changes in market prices, such as foreign exchange rates, interest rates and equity prices will affect the Corporation's income or the fair values of its financial instruments. The Corporation is not exposed to significant market risk as its portfolio investment consists primarily of GICs.

#### Interest rate risk

Interest rate risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates. The interest rate exposure relates to cash and accounts payable.

The interest rate risk is considered to be low on cash because of its short-term nature and low on accounts payable because they are typically paid when due.

### Foreign currency risk

Foreign currency risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The Corporation is not exposed to significant foreign currency risk as it does not have any financial instruments denominated in foreign currency.

# 20. <u>Measurement Uncertainty – Private bar</u>

A certificate is issued to individuals seeking legal aid assistance. Each certificate issued authorizes legal services to be performed within the tariff guidelines based on the type of legal case. The estimated liability on work performed but not yet billed is \$1,900,000 (2020 – \$2,300,000). The estimation is based on an analysis of historical costs and time frames to complete similar cases. The estimated liability is included in accounts payable. It is offset by an associated accounts receivable from the Province of Manitoba, which is included in the Receivable from the Province of Manitoba balance. Additionally, management estimates a future liability related to work not yet performed on outstanding

# Notes to Financial Statements for the year ended March 31, 2021

certificates as at March 31, 2021 of \$6,607,000 (2020 – \$6,805,000). This amount has not been recorded in the financial statements.

The estimated liability is subject to measurement uncertainty. Such uncertainty exits when there is a variance between the recognized amount and another reasonable amount, as there is whenever estimates are used. While management's best estimates have been used for reporting the private bar liability, it is possible that there will be a material difference between estimated amount and actual costs.

# 21. <u>Budgeted Figures</u>

The budgeted amounts represent the operating budget approved in May 2020 by Legal Aid Manitoba's Management Council.